

**MINUTES OF THE MEETING OF THE  
GEORGE WASHINGTON REGIONAL COMMISSION**

July 22, 2019  
GWRC Conference Room

**MEMBERS PRESENT:** Chair – Tim McLaughlin, Spotsylvania County; Matt Kelly & Billy Withers, City of Fredericksburg; Nancy Long, Caroline County; Ruby Brabo, King George County; David Ross, Spotsylvania County; Meg Bohmke & Tom Coen, Stafford County

**MEMBERS ABSENT:** Jeff Black, Caroline County; John Jenkins, King George County

**OTHERS IN ATTENDANCE:** Mark Dudenhefer, Stafford County; Eric Gregory, Hefty Wiley & Gore; Rupert Farley, CTAC

**STAFF:** Linda Millsaps, Michelle Dooling, Kate Gibson, Paul Agnello

**CALL TO ORDER:** Mr. McLaughlin called the meeting to order at 6:00 p.m.

**DISCUSSION OF DRAFT GWRC/FAMPO MOU**

The GWRC Board reviewed an updated draft GWRC-FAMPO MOU, which included edits submitted by Mr. Kelly and Mr. Dudenhefer. Board members discussed each section of the draft MOU and made several additional edits. Attached to these minutes are both the draft MOU with edits submitted by Mr. Kelly and Mr. Dudenhefer as well as the draft MOU with additional edits made by the GWRC Board.

**ADJOURN GWRC MEETING** – The July 22nd GWRC meeting adjourned at 7:50 p.m.

Respectfully Submitted, Dr. Linda Millsaps, Executive Director  
(Draft Minutes prepared by Kate Gibson)

**MEMORANDUM OF UNDERSTANDING  
BETWEEN  
GEORGE WASHINGTON REGIONAL COMMISSION  
AND  
FREDERICKSBURG AREA METROPOLITAN PLANNING ORGANIZATION**

This Memorandum of Understanding (MOU) is entered into this \_\_\_\_\_ day of \_\_\_\_\_, in the year \_\_\_\_\_, by and between the George Washington Regional Commission (GWRC) and the Fredericksburg Area Metropolitan Transportation Planning Organization (FAMPO), in order to describe their mutually beneficial relationship and to set forth their mutual and respective roles and responsibilities.

WHEREAS, GWRC is a legally constituted public agency of the Commonwealth of Virginia, created by Act of the Virginia General Assembly (“Regional Cooperation Act,” § 15.2-4200, *et seq.* of the *Code of Virginia*), the purpose of which is to promote the orderly and efficient development of the physical, social and economic elements of Planning District 16 by planning, and by encouraging and assisting governmental subdivisions to plan for the future; and,

WHEREAS, GWRC serves Planning District 16, ~~and is comprising the jurisdictions of the City of Fredericksburg and Caroline, King George, Spotsylvania, and Stafford counties, with a governing body (Board ) comprised of elected officials from each member jurisdiction; and, used of elected officials from the member jurisdictions of the City of Fredericksburg and Caroline, King George, Spotsylvania, and Stafford Counties; and,~~

WHEREAS, FAMPO is a Public Policy Committee created by the Governor of the Commonwealth of Virginia in response to administrative requirements of Section 9 of the Urban Mass Transportation Act of 1964, Chapter VI of Title 49, United States Code; and 23 CFR Parts 450 and 613, defined under 23 U.S.C. § 134 and § of the Federal Transit Act, and formally

recognized by Title 33.2, Chapter 32 of the *Code of Virginia* (§ 33.2-3200, *et seq.* of the *Code of Virginia*); and,

WHEREAS, FAMPO is responsible for the development of regional long-range transportation planning, has ~~sole~~ (deleted sole) decision-making ~~responsibility~~authority over urban transportation policy for the Fredericksburg Metropolitan Planning Area, which is composed of the City of Fredericksburg and the counties of Spotsylvania and Stafford, and has ~~primary~~sole authority to direct the use of State and Federal funds for this purpose; and,

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WHEREAS, the Commission and FAMPO have integrated the transportation planning process of Planning District 16's rural and urbanized areas, the latter of which being the responsibility of FAMPO; and,

~~WHEREAS, the FAMPO Policy Committee is composed of elected officials from the member jurisdictions (with the City of Fredericksburg, and the counties of Spotsylvania and Stafford as voting members) and representatives of state agencies, including the Virginia Department of Transportation and the Department of Rail and Public Transportation; and,~~

WHEREAS, the FAMPO Policy Committee conducts its regional long-range transportation planning through the development of the Unified Planning Work Program (UPWP), the regional Transportation Improvement Program (TIP), a Long-Range Transportation Plan (LRTP), Statewide Transportation Improvement Program (STIP), for recommended inclusion in the (Virginia Transportation Plan (VTrans) and other planning projects and instruments; and,

WHEREAS, the FAMPO Policy Committee is funded through Federal, State, and local funds~~self funded, by virtue of its dedicated formula funds,~~ and is ~~fully~~ responsible for the conduct of its affairs and the establishment and oversight of its policies; however, FAMPO has

limited legal authority, is not an independent legal entity, and does not have the independent authority to expend funds, sue and be sued, hire employees, or enter into leases or contracts; and,

WHEREAS, given FAMPO's limited legal authority, it requires a fiscal agent and staffing organization to carry out its responsibilities; and,

~~WHEREAS, the FAMPO Policy Committee is responsible for directing the day to day work of the FAMPO Administrator and all other staff assigned to FAMPO in carrying out the urban transportation planning program; and,~~

WHEREAS, FAMPO and GWRC, desiring to enter into this revised MOU for purposes of clarifying their respective and mutual roles and responsibilities, in exchange for the consideration expressed herein, agree as follows:

1. **Fiscal Agent Support:** GWRC shall serve as the fiscal agent for FAMPO and perform the following functions on its behalf and at the direction of the FAMPO Policy Committee:

a. ~~At the direction of the FAMPO Policy Committee,~~ GWRC shall contract for and administer Federal and State transportation planning grant funds for FAMPO in the urbanized area, at the direction of the FAMPO Policy Committee, and (deleted redundant "in") in in accordance with the annual Agreements between the Virginia Department of Transportation and GWRC and other applicable Federal and State requirements.

b. The GWRC Executive Director, as the chief administrative officer of GWRC in its fiscal agency to FAMPO, shall have authority to approve and execute

grants, agreements, and contracts with vendors, State and Federal Agencies, and other parties, as required to carry out the FAMPO UPWP, in consultation with and at the direction of the FAMPO Policy Committee and the FAMPO Administrator, and consistent with the laws, policies, regulations, and requirements of applicable State and Federal law, and policies established by FAMPO and the GWRC.

c. ~~As the fiscal agent to FAMPO,~~ GWRC shall be responsible for oversight over compliance with all Federal, State, and local laws and regulations, and for compliance with all organizational policies and procedures, and, as such, is responsible for issues of non-compliance or violations of law. Oversight of these matters to ensure compliance shall be exercised by the GWRC Executive Director. The GWRC Executive Director shall immediately bring any concern or issues to the FAMPO Administrator and then to the FAMPO Policy Committee.

d. The FAMPO Policy Committee is responsible for the establishment, oversight, and modification of its own budget through the UPWP, and the RSTP/CMAQ project selection and oversight process. The FAMPO Policy Committee shall be responsible for the establishment and execution of its own budget. Any amendments to the urban program budget ~~FAMPO budget~~ shall be at the direction of the FAMPO Policy Committee. GWRC is responsible for the GWRC budget and appropriations of funds, which includes the urban program's ~~FAMPO's budget budget-~~ and appropriations, and amendments thereto as approved by the FAMPO Policy Committee.

e. GWRC Executive Director will provide the FAMPO Administrator and the FAMPO Policy Committee with updates as to their budget availability and expenditures at the FAMPO Policy Committee 's monthly meeting.————

f. The FAMPO Administrator and the GWRC Executive Director shall cooperate on budget items unrelated to the urban program, such as the rural transportation planning program, and keeping the FAMPO Policy Committee informed of any items that ~~he/she~~ they believes (deleted he/she) are of interest to the Policy Committee.

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g. The GWRC and FAMPO shall create and maintain a joint finance committee that meets on a regular basis and works cooperatively toward appropriate funding of each organization.

2. **Administrative and Technical Staff Support:** GWRC shall provide administrative and technical staff support to the MPO for the purpose of carrying out the approved annual work program of the MPO, as contained in the adopted UPWP and applicable State and Federal agreements, and amendments thereto. In providing this administrative and technical staff support:

a. At the direction of the FAMPO Policy Committee, the FAMPO Administrator ~~and staff assigned to FAMPO~~ shall lead the ~~staff~~-hiring process for staff for staff assigned to FAMPO, and make ~~all~~ personnel assignments to carry out FAMPO approved work tasks. The GWRC Executive Director will assure compliance with State and Federal agreements and regulations in the hiring process for staff assigned to FAMPO.

b. The GWRC Executive Director or his/her designee shall~~may~~ participate in the hiring process for staff assigned to FAMPO as it relates to State and Federal Regulations and human resource policies~~with the exception of the FAMPO Administrator, and procedures.~~ The FAMPO Policy Committee and the FAMPO

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Administrator shall be notified by the GWRC Executive Director prior to the employment of any person assigned to FAMPO. The FAMPO Administrator shall direct the work of the assigned employees.

~~e. Hiring or dismissal of the FAMPO Administrator rests with the FAMPO Policy Board with involvement of the GWRC Executive Director as it relates to compliance with State and Federal Regulations and human resources policies/procedures. Any issues that may arise will be referred to the FAMPO Policy Committee. The FAMPO Administrator's compensation package will be set by the FAMPO Policy Committee and executed by the GWRC Administrator.~~

~~cdb. As the staffing organization for FAMPO, GWRC shall be responsible for compliance with all Federal, ~~and State~~, and local laws and regulations and for compliance with all personnel policies and procedures, and as such, is responsible for issues of noncompliance or violation of the law. GWRC shall insure compliance of all of its employees, including those assigned to FAMPO, within the scope of the GWRC personnel policies and procedures. The GWRC Executive Director shall inform the FAMPO Policy Committee of issues concerning violations and recommended/required corrective action.~~

~~dee. Policy direction to GWRC staff assigned to approved FAMPO work tasks shall be provided by the FAMPO Policy Committee ~~through the and~~ FAMPO Administrator and its duly authorized committees in a manner consistent with applicable provisions of this MOU, ~~as well as State and Federal guidance and regulations.~~~~

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ed. The FAMPO Policy Committee shall appoint a FAMPO Administrator, who shall serve at the pleasure of the FAMPO Policy Committee. The FAMPO Policy Committee may not enter into an employment agreement with the appointed FAMPO Administrator but shall exercise supervision and performance management of the Administrator. The GWRC Executive Director will participate in the hiring process and performance evaluation process of the FAMPO Administrator as it relates to compliance with State and Federal Regulations and human resources policies/procedures. Any issues that may arise will be referred to the FAMPO Policy Committee. The FAMPO Administrator's compensation package will be set by the FAMPO Policy Committee and executed by the GWRC Administrator within budgetary constraints and in adherence to State and Federal Law. ~~The FAMPO Administrator's compensation package will be set by the FAMPO Policy Committee and executed by the GWRC Administrator.~~

fe. The FAMPO Administrator shall coordinate the resources and designated FAMPO staff required to accomplish the proposed work elements of the FAMPO UPWP and comply with applicable State and Federal agreements, subject to fiscal constraints and appropriations.

~~f.~~ ~~The FAMPO Administrator shall have supervisory responsibility for all GWRC personnel assigned to FAMPO approved work tasks, and all such personnel shall be subject to the GWRC's Personnel Policies.~~

gfe. The GWRC Executive Director and FAMPO Administrator shall work cooperatively and consider sharing resources when mutually beneficial to both organizations, subject to proper accounting of time and assessment of expenses to appropriate funding streams. The GWRC Executive Director and the FAMPO

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~~Administrator shall keep their respective boards apprised of common work and endeavors to follow the strategic direction set by the boards, and upon approval of the governing bodies of both the GWRC and FAMPO.~~

~~3. This Agreement shall be terminated immediately upon the occurrence of any one or more of the following:~~

~~a. Withdrawal of the Section 134 designation to the MPO by the Governor Of Virginia, or by operation of law;~~

~~b. Withdrawal of GWRC from the 3-C Planning Process.~~

~~c. Withdrawal by a 2/3 majority vote of elected representatives of either the GWRC or the elected policy committee members of the FAMPO Policy Committee~~

34. This MOU supersedes and replaces all previous MOUs between GWRC and FAMPO, including but not limited to the MOU approved and entered into by the parties dated July 15, 2013 (Commission Resolution No. 14-02 and FAMPO Resolution 13-24).

45. The MOU will be reviewed annually at the end of the fiscal year. Amendments to this Memorandum of understanding shall only be made by written agreement between GWRC and FAMPO.

56. This Memorandum of Understanding has been signed by the Chair of the GWRC and the Chair of the FAMPO in ratification of the clauses contained herein, pursuant to the approval and authorization of their respective bodies, and shall be effective as of the date(s) set forth above or below, whichever is later.

FREDERICKSBURG AREA METROPOLITAN PLANNING ORGANIZATION

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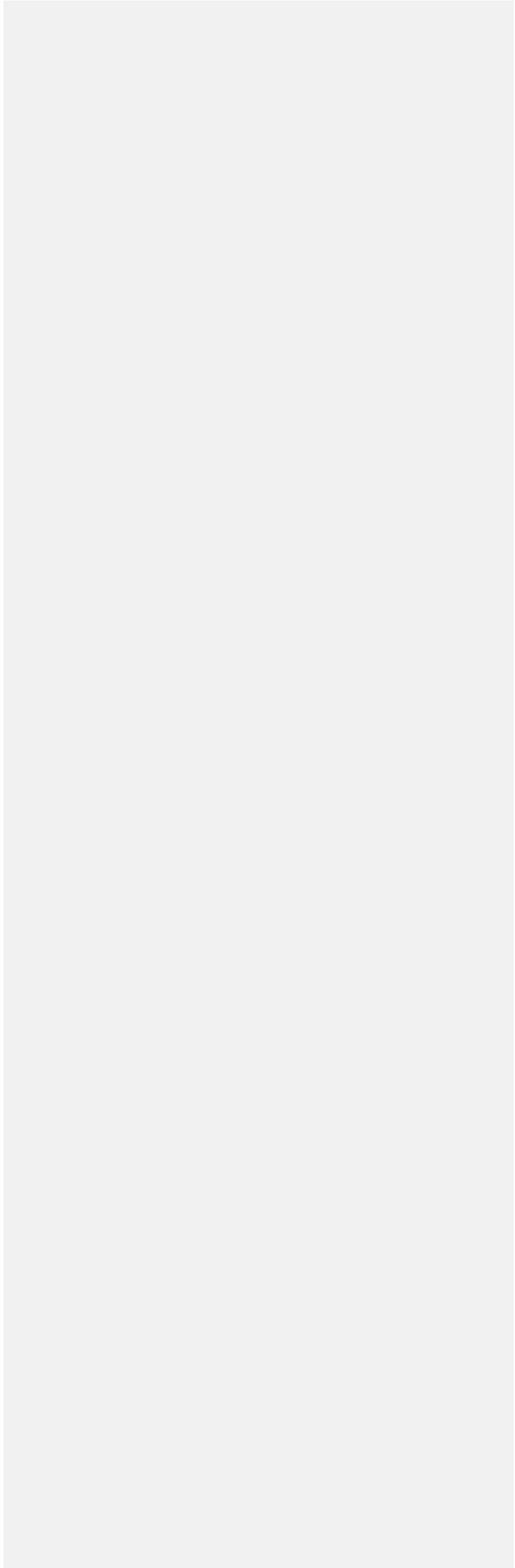
Name: \_\_\_\_\_ Chair \_\_\_\_\_ Date \_\_\_\_\_

GEORGE WASHINGTON REGIONAL COMMISSION

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Name: \_\_\_\_\_ Chair \_\_\_\_\_ Date \_\_\_\_\_

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WHEREAS, GWRC serves Planning District 16, ~~and is comprising the jurisdictions of the City of Fredericksburg and Caroline, King George, Spotsylvania, and Stafford counties, with a governing body (Board ) comprised of elected officials from each member jurisdiction; and, used of elected officials from the member jurisdictions of the City of Fredericksburg and Caroline, King George, Spotsylvania, and Stafford Counties; and,~~

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WHEREAS, the FAMPO Policy Committee is ~~funded through Federal, State, and local funds self funded, by virtue of its dedicated formula funds,~~ and is ~~fully~~ responsible for the conduct of its affairs and the establishment and oversight of its policies; however, FAMPO has limited

legal authority, is not an independent legal entity, and does not have the independent authority to expend funds, sue and be sued, hire employees, or enter into leases or contracts; and,

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b. The GWRC Executive Director, as the chief administrative officer of GWRC in its fiscal agency to FAMPO, shall have authority to approve and execute grants,

agreements, and contracts with vendors, State and Federal Agencies, and other parties, as required to carry out the FAMPO UPWP, in consultation with and at the direction of the FAMPO Policy Committee and, at their direction, the FAMPO Administrator, and consistent with the laws, polices, regulations, and requirements of applicable State and Federal law, and policies established by FAMPO and the GWRC.

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d. The FAMPO Policy Committee is responsible for the establishment, oversight, and modification of its own budget through the UPWP, Transportation Alternatives (TA), and the RSTP/CMAQ project selection and oversight process, and other funds that may become available. The FAMPO Policy Committee shall be responsible for the establishment and execution of its own budget. Any amendments to the Urban Program budget shall be at the direction of the FAMPO Policy Committee. GWRC is responsible for the GWRC budget and appropriations of funds, which includes the Urban Program's FAMPO's budget budget and appropriations, and amendments thereto as approved by the FAMPO Policy Committee.

e. GWRC Executive Director, along with will provide the FAMPO Administrator, will provide and the FAMPO Policy Committee with updates as to their

~~budget availability and expenditures at the FAMPO Policy Committee 's monthly meeting quarterly and/or as directed by the FAMPO Policy Committee.—~~

~~f. The FAMPO Administrator and the GWRC Executive Director shall cooperate on budget items unrelated to the ~~u~~Urban ~~p~~Program, such as the ~~r~~Rural ~~t~~Transportation ~~p~~Planning ~~p~~Program, and keeping the FAMPO Policy Committee informed of any items that ~~he/she~~ they believes (deleted he/she) are of interest to the Policy Committee.~~

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2. **Administrative and Technical Staff Support:** GWRC shall provide administrative and technical staff support to ~~the MPO~~FAMPO for the purpose of carrying out the approved annual work program of ~~the MPO~~FAMPO, as contained in the adopted UPWP and applicable State and Federal agreements, and amendments thereto. In providing this administrative and technical staff support:

a. At the direction of the FAMPO Policy Committee, the FAMPO Administrator ~~and staff assigned to FAMPO~~ shall lead the ~~staff~~ hiring process for staff ~~for staff~~ assigned to FAMPO, and make ~~all~~ personnel assignments to carry out FAMPO approved work tasks. The GWRC Executive Director will assure compliance with State and Federal agreements and regulations in the hiring process for staff assigned to FAMPO.

b. ~~\_\_\_\_\_~~ The GWRC Executive Director or his/her designee ~~shall~~may participate in the hiring process for staff assigned to FAMPO as it relates to State and Federal Regulations and applicable human resource policies with the exception of the FAMPO Administrator, and procedures. The FAMPO Policy Committee and the FAMPO Administrator shall be notified by the GWRC Executive Director prior to the employment of any person assigned to FAMPO. The FAMPO Administrator shall direct the work of the assigned employees.

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dee. Policy direction to GWRC staff assigned to approved FAMPO work tasks shall be provided by the FAMPO Policy Committee through the ~~and~~ FAMPO Administrator and its duly authorized committees in a manner consistent with applicable provisions of this MOU, as well as State and Federal guidance and regulations.

ed. The FAMPO Policy Committee shall ~~appoint~~ select a FAMPO Administrator, who shall serve at the pleasure of the FAMPO Policy Committee. The FAMPO Policy Committee may not enter into an employment agreement with the ~~appointed~~ FAMPO Administrator but shall exercise supervision and performance management of the Administrator. The FAMPO Policy Committee Chairman shall solicit input from the GWRC Executive Director, with direction from GWRC, will participate in the hiring process and performance evaluation process of the FAMPO Administrator as it relates to compliance with State and Federal Regulations and human resources policies/procedures. Any issues that may arise will be referred to the FAMPO Policy Committee. The FAMPO Administrator's compensation package will be set by the FAMPO Policy Committee and executed by the GWRC Administrator Executive Director within budgetary constraints and in adherence to State and Federal Law. ~~The FAMPO Administrator's compensation package will be set by the FAMPO Policy Committee and executed by the GWRC Administrator.~~

f. The GWRC Chairman shall solicit input from the FAMPO Policy Committee in the performance evaluation process of the GWRC Executive Director.

gfe. The FAMPO Administrator shall coordinate the resources and designated FAMPO staff required to accomplish the proposed work elements of the FAMPO UPWP

and comply with applicable State and Federal agreements, subject to fiscal constraints and appropriations.

~~f. The FAMPO Administrator shall have supervisory responsibility for all GWRC personnel assigned to FAMPO approved work tasks, and all such personnel shall be subject to the GWRC's Personnel Policies.~~

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~~hgf. The GWRC Executive Director and FAMPO Administrator shall work cooperatively and consider sharing resources when mutually beneficial to both organizations, subject to proper accounting of time and assessment of expenses to appropriate funding streams. The GWRC Executive Director and the FAMPO Administrator shall keep their respective boards apprised of common work and endeavors to follow the strategic direction set by the boards, and upon approval of the governing bodies of both the GWRC and FAMPO.~~

~~3. This Agreement shall be terminated immediately upon the occurrence of any one or more of the following:~~

~~a. Withdrawal of the Section 134 designation to the MPO by the Governor Of Virginia, or by operation of law;~~

~~b. Withdrawal of GWRC from the 3-C Planning Process.~~

~~c. Withdrawal by a 2/3 majority vote of elected representatives of either the GWRC or the elected policy committee members of the FAMPO Policy Committee~~

34. This MOU supersedes and replaces all previous MOUs between GWRC and FAMPO, including but not limited to the MOU approved and entered into by the parties dated July 15, 2013 (~~Commission-GWRC~~ Resolution No. 14-02 and FAMPO Resolution 13-24).

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45. ~~The MOU will be reviewed annually at the end of the fiscal year~~ February meetings of the FAMPO Policy Committee and GWRC. Amendments to this Memorandum of understanding shall only be made by written agreement between GWRC and FAMPO.

56. This Memorandum of Understanding has been signed by the Chair of the GWRC and the Chair of the FAMPO in ratification of the clauses contained herein, pursuant to the approval and authorization of their respective bodies, and shall be effective as of the date(s) set forth above or below, whichever is later.

FREDERICKSBURG AREA METROPOLITAN PLANNING ORGANIZATION

\_\_\_\_\_  
Signature

\_\_\_\_\_  
Printed Name: ~~Chair~~ Date

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GEORGE WASHINGTON REGIONAL COMMISSION

\_\_\_\_\_  
Signature

\_\_\_\_\_  
Printed Name: ~~Chair~~ Date